# National Journal LEADERSHIP COUNCIL

# **Election Scenario Planner**

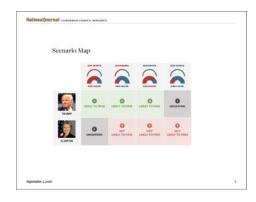
Medicare buy-in

November 3, 2016

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## Understanding the Election Scenario Planner

#### **OVERVIEW OF SCENARIOS**



#### DETAILED ANALYSIS OF EACH SCENARIO



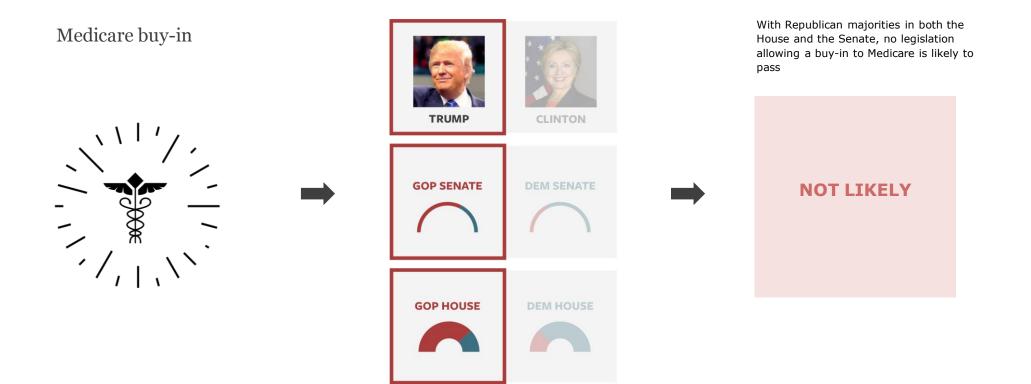
### Medicare buy-in scenario map

	GOP SENATE GOP HOUSE	GOP SENATE	DEM SENATE GOP HOUSE	DEM SENATE DEM HOUSE
TRUMP	1	2	3	4
	NOT LIKELY	UNCERTAIN	UNCERTAIN	UNCERTAIN
CLINTON	5	6	7	8
	NOT LIKELY	UNCERTAIN	UNCERTAIN	POSSIBLE



### Scenario 1

### Analysis





Scenario:



TRUMP PRESIDENCY

**GOP SENATE** 



**NOT LIKELY** 

**Outcome:** 

### Analysis: legislation allowing a Medicare buy-in is unlikely to pass

With a majority of Republicans in both chambers of Congress and Trump as President of the United States, it is highly unlikely that an expansion of governmentsubsidized health insurance would be put forward. An expansion of Medicare would likely be criticized by conservative legislators as a step toward a single-payer health care system. If the GOP held majorities in both chambers, conservative legislators would likely attempt to implement Paul Ryan's "A Better Way" agenda items

Speaker of the House Paul Ryan (R-WI)	
Senate Maj. Leader Mitch McConnell (R-KY)	

MEDICARE BUY-IN



#### Scenario:



TRUMP PRESIDENCY

**GOP SENATE** 



**NOT LIKELY** 

**Outcome:** 

### **Checkpoints in the Legislative Process**



Trump would be able to approve any bill that makes it past both chambers of Congress on this issue. However, it is unclear how he would approach Medicare reform, as he has no stated policy position on allowing citizens under 65 to buy into Medicare Rather than focusing on government-based options, the GOP will likely look to marketoriented health care solutions. A Republican majority in the Senate would likely focus on passing initiatives from the "Better Way" agenda, such as increasing use of HSAs and tax credits to help purchase health insurance

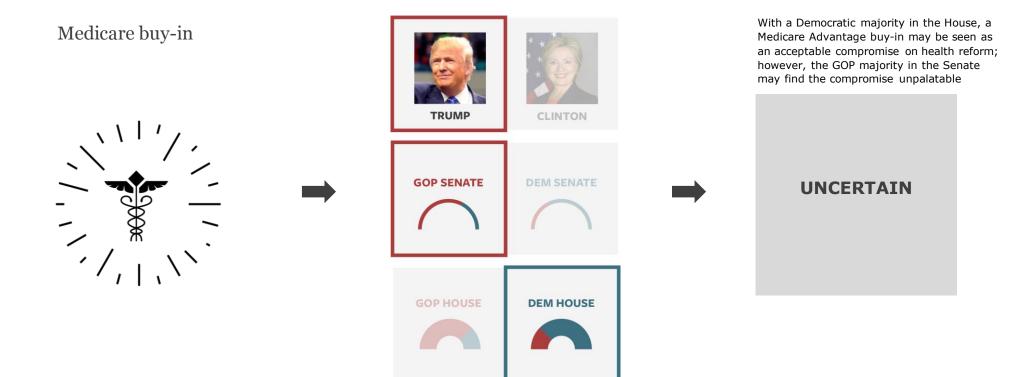


A Republican majority in the House would likely advance the goals set forth within Paul Ryan's "A Better Way" agenda, such as increasing use of HSAs and tax credits to help purchase health insurance. A GOP majority would be unlikely to propose a Medicare buy-in



### Scenario 2

### Analysis





#### Scenario:



TRUMP PRESIDENCY

**GOP SENATE** 



**UNCERTAIN** 

**Outcome:** 

### Analysis: a Medicare buy-in is uncertain

In the event of a Republican-led Senate and a Democraticled House, a bill allowing citizens over 55 to buy into Medicare Advantage could be seen as a palatable compromise to enact health care reform. However, implementing such policy would require Democrats to make such a compromise a priority. Further contributing to the uncertainty surrounding this situation, Trump has not expressed any specific policy position regarding Medicare reform or expansion.

Sen. Maj. Leader Mitch McConnell (R-KY)	
Future Democratic Speaker of the House	

MEDICARE BUY-IN



#### Scenario:



TRUMP PRESIDENCY





**Outcome:** 

#### UNCERTAIN

### **Checkpoints in the Legislative Process**



Trump would be able to approve any bills that make it past both chambers of Congress about this issue. However, it is unclear how he would approach Medicare reform, as he has no stated policy position on allowing citizens under 65 to buy into Medicare A Republican majority in the Senate would be able to block any legislation containing partisan health care reform initiatives. Legislation allowing people 55 and over to buy into Medicare Advantage could be passed as a compromise

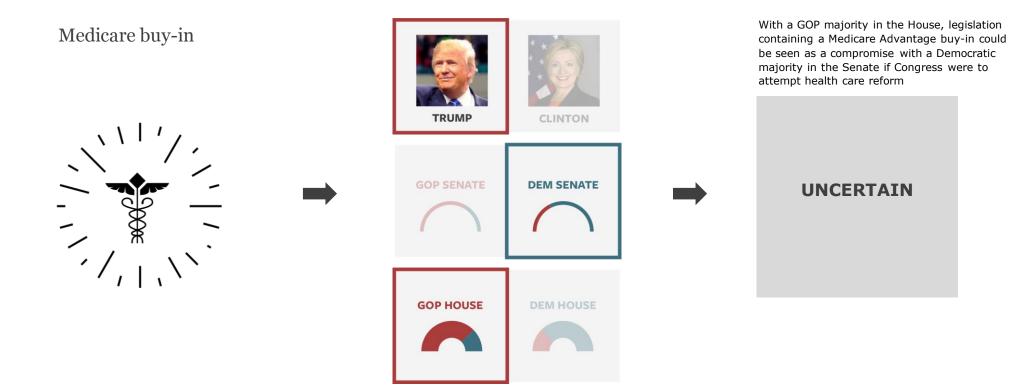


A Democratic House would likely be able to gather the votes necessary to pass legislation allowing people over 55 to buy into Medicare Advantage. However, it is unclear whether House Democrats would be willing to compromise by restricting the expansion to Medicare Advantage plans



### Scenario 3

### Analysis



### National Journal Leadership Council Research

#### **Issue:**



#### Scenario:



TRUMP PRESIDENCY

**DEM SENATE** 



**UNCERTAIN** 

**Outcome:** 

### Analysis: a Medicare buy-in is uncertain

In the event of a Democratic-led Senate and a Republicanled House, a bill allowing citizens over 55 to buy into Medicare Advantage could be seen as a palatable compromise to enact health care reform. However, implementing this would require Democrats to make such a compromise a priority. Further contributing to the uncertainty surrounding this situation, Trump has not expressed any specific policy position regarding Medicare reform or expansion.

Future Democratic Senate Maj. Leader			
Speaker of the Ho	ouse Paul Ryan (R-WI)		

MEDICARE BUY-IN



#### Scenario:



TRUMP PRESIDENCY

**DEM SENATE** 



**Outcome:** 

#### UNCERTAIN

### **Checkpoints in the Legislative Process**



Trump would be able to approve any bills that make it past both chambers of Congress about this issue. However, it is unclear how he would approach Medicare reform, as he has no stated policy position on allowing citizens under 65 to buy into Medicare Barring a filibuster-proof majority, Democratic legislators would need to compromise with Senate Republicans to push Medicare reform through the chamber

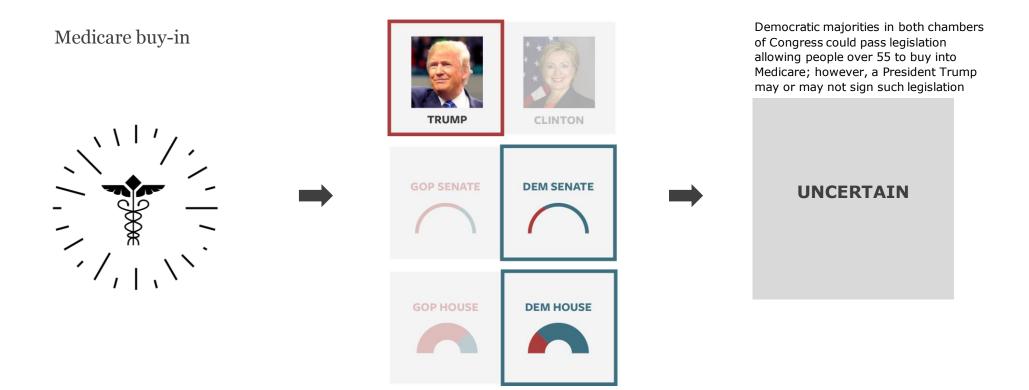


A Republican majority in the House would likely advance the goals set forth within Paul Ryan's "A Better Way" agenda, such as increasing use of HSAs and tax credits to help purchase health insurance. A GOP majority would be unlikely to propose a Medicare buy-in; however, Republicans might be more willing to implement Medicare expansion if it were restricted to Medicare Advantage plans



### Scenario 4

### Analysis



### National Journal Leadership Council Research

#### **Issue:**



#### Scenario:



TRUMP PRESIDENCY

**DEM SENATE** 



**UNCERTAIN** 

**Outcome:** 

### Analysis: a Medicare buy-in is uncertain

If Trump becomes president and both chambers of Congress have a Democratic majority, legislation allowing citizens to buy into Medicare would likely pass; however, as Trump has no opinion on record, it is difficult to predict how he would handle such legislation. His running mate, Mike Pence, expanded Medicaid as Governor of Indiana, so Trump's administration may be amenable to a compromise on health care reform.

President Donald Trump
Future Democratic Senate Maj. Leader
Future Democratic Speaker of the House
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MEDICARE BUY-IN



#### Scenario:



TRUMP PRESIDENCY





**Outcome:** 

#### UNCERTAIN

### **Checkpoints in the Legislative Process**



Trump would be able to approve any bills that make it past both chambers of Congress about this issue. However, it is unclear how he would approach Medicare reform, as he has no stated policy position on allowing citizens under 65 to buy into Medicare Barring a filibuster-proof majority, Democratic legislators would need to compromise with the Senate Republicans to enact health care reform. A buy-in to Medicare Advantage may be seen as a palatable compromise



A Democratic House would likely be able to gather the votes necessary to pass legislation allowing people over 55 to buy into Medicare Advantage

### Analysis Issue Scenario 5 With Republican majorities in both the Medicare buy-in House and the Senate, no legislation allowing a Medicare buy-in is likely to pass TRUMP CLINTON **GOP SENATE** DEM SENATE **NOT LIKELY** 8 . **GOP HOUSE**



#### Scenario:



CLINTON PRESIDENCY

**GOP SENATE** 



**NOT LIKELY** 

**Outcome:** 

### Analysis: legislation allowing a Medicare buy-in is unlikely to pass

With a majority of Republicans in both chambers of Congress and Clinton as President of the United States, it is highly unlikely that an expansion of governmentsubsidized health insurance would be put forward. An expansion of Medicare would likely be criticized by conservative legislators as a step toward a single-payer health care system. If the GOP held majorities in both chambers, conservative legislators would likely attempt to implement Paul Ryan's "A Better Way" agenda items, which a President Clinton might sign.

Speaker of the House Paul Ryan (R-WI)	
Sen. Maj. Leader Mitch McConnell (R-KY)	
President Hillary Clinton	

MEDICARE BUY-IN



#### Scenario:



CLINTON PRESIDENCY



**NOT LIKELY** 

Outcome:

### **Checkpoints in the Legislative Process**



If given the opportunity, President Clinton would likely sign legislation allowing people to buy into Medicare if they are over 55 A Republican majority in the Senate would be able to block any legislation containing partisan health care reform initiatives. Legislation allowing people 55 and over to buy into Medicare Advantage could be passed as a compromise with the Senate Democrats. However, as the legislation would be unlikely to pass in the House, no bill is likely to be put forward in this scenario



A Republican majority in the House would likely advance the goals set forth within Paul Ryan's "A Better Way" agenda, such as increasing use of HSAs and tax credits to help purchase health insurance. A GOP majority would be unlikely to propose a Medicare buy-in

### Scenario 6

### Analysis

With a Democratic majority in the House, a Medicare Advantage buy-in may be seen as a compromise on health reform; however, a GOP majority in the Senate may not agree to such a deal



Medicare buy-in

TRUMP

CLINTON

COP SENATE

DEM SENATE

GOP HOUSE

COP HOUSE

DEM HOUSE

UNCERTAIN



Scenario:



CLINTON PRESIDENCY

**GOP SENATE** 



**UNCERTAIN** 

**Outcome:** 

### Analysis: a Medicare buy-in is uncertain

In the event of a Republican-led Senate and a Democraticled House, a bill allowing citizens over 55 to buy into Medicare Advantage could be seen as a palatable compromise to enact health care reform. However, the Senate may be unable to overcome filibusters to pass a bill

Sen. Maj. Leader Mitch McConnell	
Future Sen. Minority Leader	
Future Democratic Speaker of the House	
HELP committee chairman Lamar Alexand	

MEDICARE BUY-IN



#### Scenario:



CLINTON PRESIDENCY





**Outcome:** 

#### UNCERTAIN

### **Checkpoints in the Legislative Process**



If given the opportunity, President Clinton would likely sign legislation allowing people to buy into Medicare if they are over 55 A Republican majority in the Senate would be able to block any legislation containing partisan health care reform initiatives. Legislation allowing people 55 and over to buy into Medicare Advantage could be passed as a compromise with Senate Democrats. However, legislation could hit a road block if a GOP senator filibusters the bill



A Democratic House would likely be able to gather the votes necessary to pass legislation allowing people over 55 to buy into Medicare Advantage

### Issue Scenario 7 Analysis With a Democratic majority in the Medicare buy-in Senate, a Medicare Advantage buy-in may be seen as a compromise in health reform; however, the GOP majority in the House may block such legislation TRUMP CLINTON **DEM SENATE GOP SENATE UNCERTAIN** 8 **GOP HOUSE**



Scenario:



CLINTON PRESIDENCY

#### **DEM SENATE**



**Outcome:** 

#### UNCERTAIN

### Analysis: a Medicare buy-in is uncertain

In the event of a Democratic-led Senate and a Republicanled House, a bill allowing citizens over 55 to buy into Medicare Advantage could be seen as a palatable compromise to enact health care reform. However, the legislation may not be able to make it past committee in the House

Speaker of the House Paul Ryan (R-WI)	
House Maj. Whip Steve Scalise (R-LA)	
House Energy and Commerce Committee	
Future Democratic Sen. Maj. Leader	
HELP Committee	

MEDICARE BUY-IN



#### Scenario:



CLINTON PRESIDENCY





**Outcome:** 

#### UNCERTAIN

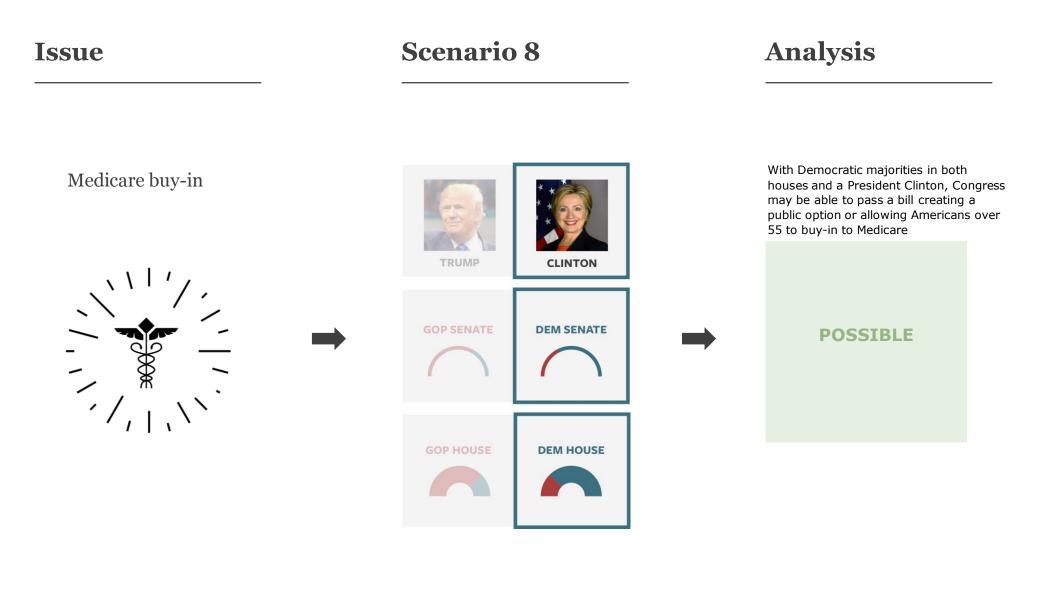
### **Checkpoints in the Legislative Process**



If given the opportunity, President Clinton would likely sign legislation allowing people to buy into Medicare if they are over 55 Barring a filibuster-proof majority, Democratic legislators would need to compromise with Senate Republicans to enact health care reform. A Medicare Advantage buy-in may be seen as a palatable compromise



A Republican majority in the House would be unlikely to pass a bill that allows people to buy into traditional Medicare. However, the GOP wishes to strengthen the Medicare Advantage program, and may be able to compromise on allowing people over 55 to buy into the private Medicare insurance systems





Scenario:



CLINTON PRESIDENCY

**DEM SENATE** 



POSSIBLE

**Outcome:** 

### Analysis: a Medicare buy-in might pass

In the event of a Democratic Congress, legislation allowing Americans over 55 to buy into Medicare may pass. Liberal politicians have expressed their support for a public option; however, a buy-in may be more politically viable than the creation of a public option. Clinton has expressed her support for allowing those over 55 to buy into Medicare, and so would likely sign any legislation that gets to her desk

Future Democratic Sen. Maj. Leader	
Future Democratic Speaker of the House	
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House Energy and Commerce Committee	
Senate HELP Committee	

MEDICARE BUY-IN



#### Scenario:



CLINTON PRESIDENCY





**Outcome:** 

#### POSSIBLE

### **Checkpoints in the Legislative Process**



If given the opportunity, President Clinton would likely sign legislation allowing people to buy into Medicare if they are over 55 Barring a filibuster-proof majority, Democratic legislators would need to compromise with the Senate Republicans to enact health care reform. A Medicare Advantage buy-in may be seen as a palatable compromise



A Democratic House would likely be able to gather the votes necessary to pass legislation allowing people over 55 to buy into Medicare Advantage

### **Sources:**

Noun Project, Rediffusion, Sergey Demushkin, Alex Auda Samora, 23icons
Andrew Sprung, "A Medicare buy-in Republicans can love," Healthinsurance.org, September 23, 2016.